Financial Statements of the

TOWN OF SIDNEY

Year ended December 31, 2018



TOWN OF SIDNEY

BRITISH COLUMBIA

Financial Statements Year ended December 31, 2018

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FINANCIAL REPORTING RESPONSIBILITY

The accompanying financial statements of the Town of Sidney (the "Town") are the responsibility of management and have been prepared in compliance with legislation, and in accordance with public sector accounting standards for local governments, as established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada. A summary of the significant accounting policies are described in note 1 to the financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The Town's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the financial statements. These systems are monitored and evaluated by management.

The Municipal Council meets with management and the external auditors to review the financial statements and discuss any significant reporting or internal control matters prior to their acceptance of the financial statements.

The financial statements have been audited by KPMG LLP, independent external auditors appointed by the Town. The accompanying Independent Auditors' Report outlines their responsibilities, the scope of their examination, and their opinion on the Town's financial statements.

Director of Corporate Services



KPMG LLP St. Andrew's Square II 800-730 View Street Victoria BC V8W 3Y7 Canada Telephone 250-480-3500 Fax 250-480-3539

INDEPENDENT AUDITORS' REPORT

To the Mayor and Councillors of the Town of Sidney

Opinion

We have audited the financial statements of Town of Sidney (the "Town"), which comprise:

- the statement of financial position as at December 31, 2018
- the statement of operations and accumulated surplus for the year then ended
- · the statement of changes in net financial assets for the year then ended
- the statement of cash flows for the year then ended
- and notes to the financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Town as at December 31, 2018, and its results of operations, its changes in net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "Auditors' Responsibilities for the Audit of the Financial Statements" section of our auditors' report. We are independent of the Town in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is responsible for assessing the Town's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Town or to cease operations, or has no realistic alternative but to do so. Those charged with governance are responsible for overseeing the Town's financial reporting process.

KPMG LLP is a Canadian limited liability partnership and a member firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative ("KPMG International"), a Swiss entity. KPMG Canada provides services to KPMG LLP.



Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on Town's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause Town to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants

Victoria, Canada May 13, 2019

Statement of Financial Position

December 31, 2018, with comparative information for 2017

	2018	201		
Financial assets:				
Cash	\$ 9,856,903	\$ 3,364,320		
Investments	8,144,697	14,109,675		
Property taxes receivable	450,398	450,527		
Accounts receivable	1,732,162	1,774,271		
Assets held for sale (note 15)	1,040,775	-		
MFA Debt Reserve Fund cash	81,101	79,374		
	21,306,036	19,778,167		
Liabilities:				
Accounts payable and accrued liabilities	3,778,487	2,318,927		
Deferred revenue and deposits (note 3)	4,509,242	3,520,912		
Employee future benefit liability (note 4)	744,800	683,900		
Debt (note 5)	12,545,238	5,779,386		
	21,577,767	12,303,125		
Net financial assets (net debt)	(271,731)	7,475,042		
Non-financial assets:				
Tangible capital assets (note 6)	95,493,785	86,237,112		
Inventory of supplies	145,209	127,411		
Prepaid expenses	74,865	92,357		
	95,713,859	86,456,880		
Accumulated surplus (note 7)	\$ 95,442,128	\$ 93,931,922		

Contractual rights (note 13) Commitments and contingent liabilities (note 14)

Statement of Operations and Accumulated Surplus Year ended December 31, 2018, with comparative information for 2017

	Budget	Actual	Actua
	2018	2018	2017
	(note 11)		
Revenue:			
Net taxes available for municipal purposes (note 8)	\$ 13,267,851	\$ 13,254,413	\$ 12,814,947
Fees, rates and service charges	5,994,104	6,074,276	6,133,431
Government transfers (note 9)	1,595,258	1,510,640	1,471,360
Investment earnings	215,000	310,075	242,488
Gifts and contributions	52,000	526,704	1,891,790
Penalties and interest	96,000	102,371	106,591
Actuarial adjustment on debt	-	46,106	39,491
MFA Debt Reserve Fund surplus	-	550	57,897
Other	8,500	180,589	31,501
Total revenue	21,228,713	22,005,724	22,789,496
Expenses:			
General government	2,494,432	2,438,537	2,422,542
Protective services	5,248,365	5,139,635	4,701,148
Transportation	4,243,186	3,631,746	3,398,772
Environmental health services	812,370	795,101	736,063
Environmental development	501,300	423,294	423,354
Leisure, parks and cultural	2,966,120	2,965,187	3,028,546
Water utility	2,134,128	2,120,634	2,112,618
Sew er utility	2,114,407	2,144,100	2,066,977
Other (note 10)	815,513	837,284	731,096
Total expenses	21,329,821	20,495,518	19,621,116
Annual surplus (deficit)	 (101,108)	1,510,206	3,168,380
Accumulated surplus, beginning of year	93,931,922	93,931,922	90,763,542
Accumulated surplus, end of year	\$ 93,830,814	\$ 95,442,128	\$ 93,931,922

Statement of Changes in Net Financial Assets (Net Debt) Year ended December 31, 2018, with comparative information for 2017

-	Budget	Actual	Actual
	2018	2018	2017
	(note 11)		
Annual surplus	\$ (101,108)	\$ 1,510,206	\$ 3,168,380
Acquisition of tangible capital assets	(19,615,895)	(12,850,086)	(8,688,707)
Amortization of tangible capital assets	2,700,000	2,493,639	2,611,799
Loss (gain) on disposal of tangible capital assets	-	(5,043)	16,618
Reclassify tangible capital assets to assets held for sale	-	1,040,775	-
Proceeds on disposal of tangible capital assets	-	64,042	37,121
	(17,017,003)	(7,746,467)	(2,854,789)
Acquisition of inventory of supplies	-	(145,209)	(127,411)
Acquisition of prepaid expense	-	(74,865)	(92,357)
Consumption of inventory of supplies	-	127,411	152,071
Use of prepaid expenses	-	92,357	148,659
Change in net financial assets	(17,017,003)	(7,746,773)	(2,773,827)
Net financial assets, beginning of year	7,475,042	7,475,042	10,248,869
Net financial assets, end of year	\$ (9,541,961)	\$ (271,731)	\$ 7,475,042

Statement of Cash Flows

Year ended December 31, 2018, with comparative information for 2017

		2018		2017
Cash provided by (used in):				
Operating activities:				
Annual surplus	\$	1,510,206	\$	3,168,380
Items not involving cash:				
Amortization		2,493,639		2,611,799
Loss (gain) on disposal of tangible capital assets		(5,043)		16,618
Developer contribution of tangible capital assets		(111,478)		(1,648,203)
Change in employee future benefit liability		60,900		39,300
Actuarial adjustment on debt		(46,106)		(39,491)
Changes in non-cash assets and liabilities:				
Property taxes receivable		129		61,683
Accounts receivable		42,109		(174,126)
Accounts payable and accrued liabilities		1,459,560		718,198
Deferred revenue		988,330		862,260
Inventory of supplies		(17,798)		24,660
Prepaid expenses		17,492		56,302
Net change in cash from operating activities		6,391,940		5,697,380
Capital activities:				
Proceeds on disposal of tangible capital assets		64,042		37,121
Cash used to acquire tangible capital assets		(12,738,608)		(7,040,504)
Net change in cash from capital activities		(12,674,566)		(7,003,383)
Investment activities:				
Investments		5,964,978		(1,008,010)
Net change in cash from investing activities		5,964,978		(1,008,010)
Financing activities				
Municipal Finance Authority debt reserve adjustment		(1,727)		(31,093)
Debt issued and assumed		7,000,000		3,000,000
Long-term debt repaid		(188,042)		(169,132)
Net change in cash from financing activities		6,810,231		2,799,775
Net change in cash and cash equivalents		6,492,583		485,762
Cash and cash equivalents, beginning of year		3,364,320		2,878,558
Cash and cash equivalents, end of year	\$	9,856,903	\$	3,364,320
Cash paid for interest	\$	232,297	\$	155,883
Cash received from interest	φ	412,446	φ	349,079
		412,440		549,079

Notes to Financial Statements Year ended December 31, 2018

The Town of Sidney (the "Town") is a municipality in the Province of British Columbia and operates under the provisions of the Local Government Act and Community Charter. Its principal activities are the provision of local government services to residents of the Town. These services include administrative, protective, transportation, environmental, recreational, water, sewer and fiscal services.

1. Significant accounting policies:

The financial statements of the Town are prepared by management in accordance with Canadian public sector accounting standards for local governments, as recommended by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada. Significant accounting policies adopted by the Town are as follows:

(a) Reporting entity:

The financial statements include a combination of the assets, liabilities, accumulated surplus, revenues and expenses of all of the Town's activities and funds. Inter-departmental balances and organizational transactions have been eliminated.

(b) Basis of accounting:

The Town follows the accrual method of accounting for revenues and expenses. Revenues are normally recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and/or the creation of a legal obligation to pay.

(c) Government transfers:

Government transfers are recognized in the financial statements as revenue in the period the transfers are authorized and any eligibility criteria have been met, except when, and to the extent that, the transfer gives rise to an obligation that meets the definition of a liability for the recipient government. Transfers received which meet the definition of a liability are included in deferred revenue.

(d) Property tax revenue:

Property tax revenue is recognized on an accrual basis using property assessment values established by BC Assessment for the current year and the tax rates established annually by Council. Tax revenues are recorded at the date property taxes are due. Assessments are subject to appeal and tax adjustments are recorded when the results of the appeals are known, and if required. An allowance for unresolved assessment appeals is also recorded.

(e) Deferred revenue:

Deferred revenue includes grants, contributions and other amounts received from third parties pursuant to legislation, regulation or agreement, which may only be used in certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services are performed, or the tangible capital assets are acquired.

Notes to Financial Statements Year ended December 31, 2018

1. Significant accounting policies (continued):

(f) Investments:

Investments are recorded at cost and are comprised of guaranteed investment certificates.

Investment income is reported as revenue in the period earned. When required by the funding government or related Act, investment income earned on deferred revenue is added to the deferred revenue balance.

(g) Employee future benefits:

The Town and its employees make contributions to the Municipal Pension Plan. These contributions are expensed as incurred.

Leave benefits such as banked sick, discretionary, or vacation, along with retirement allowance benefits, are also available to the Town's employees. The costs of these benefits are actuarially determined based on service and best estimates of retirement ages and expected future salary and benefit increases. The obligation under this benefit plan is accrued based on projected benefits as the employees render services necessary to earn the future benefits.

(h) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities, and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets:

Tangible capital assets are recorded at cost, which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The costs, less residual value, of the tangible capital assets, excluding land, are amortized on a straight line basis over their estimated useful lives as follows:

Assets	Useful Life - Years						
Land improvements	10 - 75						
Buildings and building improvements	15 - 100						
Vehicle, machinery and equipment	3 - 50						
Water and wastewater infrastructure	12 - 75						
Road infrastructure	25 - 100						

Amortization is charged annually. Assets under construction are not amortized until the asset is available for productive use. Tangible capital assets are written down when conditions indicate that they no longer contribute to the Town's ability to provide services, or when the value of future economic benefits associated with the asset is less than the book value.

(ii) Contribution of tangible capital assets:

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt, with the value of the contribution recorded as revenue.

Notes to Financial Statements Year ended December 31, 2018

1. Significant accounting policies (continued):

- (h) Non-financial assets (continued):
 - (iii) Works of art and cultural and historic assets:

Works of art and cultural and historic assets are not recorded as assets in these financial statements.

(iv) Interest capitalization:

The Town does not capitalize interest costs associated with the acquisition or construction of tangible capital assets.

(v) Leased tangible capital assets:

Leased assets which transfer substantially all the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

(i) Foreign currency:

Monetary items denominated in foreign currency are translated to Canadian dollars at exchange rates in effect at the reporting date, and non-monetary items are translated at rates of exchange in effect when the assets were acquired or obligations incurred. Revenues and expenses are translated at rates in effect at the time of the transactions. Gains or losses on foreign currency translations are included as revenues or expenses.

(j) Use of estimates:

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the period. Significant estimates include assumptions used in estimating historical cost and useful lives of tangible capital assets, and estimating provisions for accrued liabilities, including employee future benefits, contaminated sites and contingent liabilities. Actual results could differ from these estimates.

(k) Contaminated sites:

A liability for contaminated sites is recognized when a site is not in productive use and the following criteria are met:

- (i) An environmental standard exists;
- (ii) Contamination exceeds the environmental standard;
- (iii) The Town is directly responsible or accepts responsibility;
- (iv) It is expected that future economic benefits will be given up; and
- (v) A reasonable estimate of the amount can be made.

The liability is recognized as management's estimate of the cost of post-remediation including operation, maintenance and monitoring that are an integral part of the remediation strategy for a contaminated site. Management has not identified any Town sites that meet the criteria of a contaminated site.

Notes to Financial Statements Year ended December 31, 2018

2. Adoption of new accounting policy:

The Town of Sidney adopted Public Sector Accounting Board Standard PS 3380 *Contractual Rights* effective January 1, 2018. Under PS 3380, a contractual right arises out of a contract or agreement that is binding between two or more parties, has clear economic consequences, results in both an asset and revenue in the future, and is enforceable by law. This standard may include, but is not limited to, contractual rights to receive payments under a cost share agreement or contractual rights to receive lease payments. The Town has adopted this standard on a prospective basis.

3. Deferred revenue and deposits:

The deferred revenues and deposits reported on the statement of financial position are comprised of the following:

	Balance at Dec 31, 2017	Recognized as revenue	Interest earned	Current year deferred	C	Balance at Dec 31, 2018
Prepaid property taxes Prepaid fees and charges Deferred developer contributions & deposits Deposits on hold	\$ 1,391,385 281,290 933,604 914,633	\$ (1,391,385) (243,766) (452,714) (404,818)	\$ - 1,400 -	\$1,500,809 301,431 1,020,686 656,687	\$	1,500,809 338,955 1,502,976 1,166,502
	\$ 3,520,912	\$ (2,492,683)	\$ 1,400	\$3,479,613	\$	4,509,242

4. Employee future benefit liability:

The Town provides sick leave and certain other benefits to its employees. Some employees of the Town are entitled to payments related to unused vacation, sick leave and other allowances upon resignation or retirement. These amounts and other employee related liabilities will require funding in future periods.

Information regarding the Town's obligations for employee future benefits is as follows:

	2018	2017
Accrued employee benefit obligations:		
Balance, beginning of year	\$ 854,300	\$ 775,700
Current service cost	91,400	85,300
Interest cost	26,500	27,400
Benefits paid	(83,100)	(93,500)
Actuarial adjustment	(9,900)	59,400
Balance, end of year	879,200	854,300
Unamortized net actuarial loss	(134,400)	(170,400)
Accrued employee benefit liability	\$ 744,800	\$ 683,900

Any actuarial gain or loss is amortized over a period equal to the employees' average remaining service lifetime, estimated to be 10 years (2017 - 10 years).

4. Employee future benefit liability (continued):

The amount recorded for these benefits is based on an actuarial valuation performed by an independent firm using a projected benefit actuarial valuation method pro-rated on services.

This valuation is reviewed on a periodic basis. The liabilities are based on an actuarial valuation of the Town's employee future benefits completed as at December 31, 2016 and extrapolated to December 31, 2018.

The significant actuarial assumptions adopted in measuring the Town's accrued benefit obligation are as follows:

	2018	2017
Discount rates	3.30%	2.90%
Expected wage and salary increases	2.50%	2.50%

The Town funds the employee future benefits with tax revenues from the general operating fund. The total expense recorded in the financial statements in respect of obligations under this plan amounts to \$144,000 (2017 - \$132,800).

Municipal pension plan:

The Town and its employees contribute to the Municipal Pension Plan (the Plan), a jointly trusteed pension plan. The Board of Trustees, representing plan members and employers, is responsible for overseeing the management of the Plan, including investment of the assets and administration of benefits. The Plan is a multi-employer contributory pension plan. Basic pension benefits provided are based on a formula. As at December 31, 2018, the Plan had about 197,000 active members and approximately 95,000 retired members. Active members include approximately 39,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. The rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent valuation, as at December 31, 2015, indicated a \$2,224 million funding surplus for basic pension benefits on a going concern basis. As a result of the 2015 basic account actuarial valuation surplus and pursuant to the joint trustee agreement, \$1,927 million was transferred to the rate stabilization account and \$297 million of the surplus ensured the required contributions rates remained unchanged.

The next valuation will be as at December 31, 2018, with results available in 2019.

Notes to Financial Statements Year ended December 31, 2018

4. Employee future benefit liability (continued):

Employers participating in the Plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the Plan records accrued liabilities and accrued assets for the plan in aggregate, with the result that there is no consistent and reliable basis for allocating the obligation, assets and costs to the individual employers participating in the Plan.

The Town paid \$612,464 for employer contributions (2017 - \$600,270) and Town employees paid \$521,141 for employee contributions (2017 - \$509,318) to the plan in fiscal 2018.

GVLRA – CUPE Long-Term Disability Trust

The Trust was established January 1, 1987 and its sole purpose is to provide a long-term disability income benefit plan for municipal employees in the Capital Region. The Town and its employees (CUPE & Exempt) each contribute equal amounts into the Trust. The total plan provision for approved and unreported claims was actuarially determined as of December 31, 2014. The next valuation will be as at December 31, 2017, with results available in 2018. At December 31, 2017, the total plan provision for approved and unreported claims was \$17,177,300 with a net surplus of \$3,852,873. The actuary does not attribute portions of the unfunded liability to individual employers.

The Town paid \$76,849 for employer contributions (2017 - \$84,345) and Town employees paid \$77,120 for employee contributions (2017 - \$84,555) to the plan in 2018.

5. Debt:

- (a) The Town issues debt instruments through the Municipal Finance Authority (MFA), pursuant to loan authorization and security issuing bylaws under authority of the Community Charter and the Local Government Act, to finance certain capital expenditures. Sinking fund contributions, managed by the MFA, are made annually. The related actuarial allocations in respect of the repayment structure are reflected as a reduction of the related long-term debt.
- (b) Gross amount of debt and the amount of the actuarial allocation of assets available to retire the debt are as follows:

	Gross debt	Actuarial allocation	Net debt 2018	Net debt 2017
Short-Term and Other debt Long-Term Debt	\$ 7,010,154 6,850,000	\$ - 1,314,916	\$ 7,010,154 5,535,084	\$ 20,653 5,758,733
	\$ 13,860,154	\$ 1,314,916	\$ 12,545,238	\$ 5,779,386

Notes to Financial Statements Year ended December 31, 2018

5. Debt (continued):

(b) (continued):

Under borrowing arrangements with the MFA, the Town is required to lodge security by means of demand notes and interest-bearing cash deposits based on the amount of the borrowing. As a condition of these borrowings, a portion of the debenture proceeds is withheld by the MFA as a debt reserve fund. These deposits are held by the MFA as security against the possibility of debt repayment default. If the debt is repaid without default, the deposits are refunded to the Town. At December 31, 2018 there were contingent demand notes of \$144,484 (2017 - \$144,484) and cash deposits of \$81,101 (2017 - \$79,374). The demand notes are not included in the financial statements of the Town; however, the cash deposits are included in the financial statements as MFA Debt Reserve Fund Cash.

(c) Current long-term debt estimated principal repayments over the next five years and thereafter:

135,094 4,728,269
135,094
139,089
177,544
177,544
\$ 177,544
\$

Scheduled debt repayments may be suspended should sinking fund accumulations exceed original estimates.

- (d) Total interest paid on long-term and short-term debt during the year was \$232,296 (2017 \$155,853).
- (e) Existing long-term debt matures in annual amounts to the year 2047, and interest rates range from 2.4% to 4.65%. The weighted average interest rate for 2018 was 3.44% (2017 3.46%).
- (f) During 2016 the Town adopted Community Safety Building Loan Authorization Bylaw No. 2111 which was approved by the Inspector of Municipalities and authorized the Town to borrow \$10,000,000 through the MFA for construction of a new Community Safety Building. At December 31, 2018, the Town has drawn upon \$3,000,000 of these funds as long term debt and received another \$7,000,000 interim financing. The Town will borrow an additional \$2,500,000 of long-term debt in spring 2019; this is the cost of the ambulance portion of the building and this borrowing will be paid through negotiated lease payments. Once construction is complete in summer 2019, it is estimated an additional \$2,700,000 will be borrowed in fall 2019.
- (g) Included in other debt are Equipment Financing Loan Agreements with the Municipal Finance Authority totaling \$10,154 (2017 - \$20,653) to finance the purchase of tangible capital assets.

The loans are repaid in monthly payments of \$759 with maturity dates ranging from 2018 to 2020. The loans are repayable on demand upon occurrence of any event of default. Interest is charged on a daily floating rate basis and compounded monthly. At year end, the current floating rate was 2.48% per annum. Interest paid during the year was \$347 (2017 - \$422) and has been included in expenses on the statement of operations. As a condition of borrowing, the Town has issued promissory notes in the value of \$35,481 to the MFA.

Notes to Financial Statements Year ended December 31, 2018

6. Tangible capital assets:

Cost	Balance at		Additions /	Disposals /		Balance at
Cost	Dec 31, 2017		Transfers	Transfers		Dec 31, 2018
Land	¢ 45 4 44 000	۴		¢ (045.000)	۴	44.005.004
Land	\$ 15,141,300	\$	-	\$ (845,666)	\$	14,295,634
Land improvements	13,671,275		79,843	(65,358)		13,685,760
Building and building improvements	14,981,900		167,737	(1,028,761)		14,120,876
Vehicles, machinery and equipment	11,113,073		417,749	(327,019)		11,203,803
Water and w astew ater infrastructure	40,781,531		552,496	-		41,334,027
Roads infrastructure	29,495,284		794,783	(291,514)		29,998,553
Assets under construction	4,551,879		10,837,478	(28,249)		15,361,108
Total	\$ 129,736,242	\$	12,850,086	\$ (2,586,567)	\$	139,999,761
Accumulated	Balance at		Amortization	Disposals /		Balance at
Amortization	Dec 31, 2017		Expense	Transfers		Dec 31, 2018
Land	\$ -	\$	-	\$ -	\$	-
Land improvements	4,979,147		395,413	(15,686)		5,358,874
Building and building improvements	7,261,710		327,839	(883,323)		6,706,226
Vehicles, machinery and equipment	5,558,452		630,169	(296,270)		5,892,351
Water and w astew ater infrastructure	15,378,572		578,518	-		15,957,090
Roads infrastructure	10,321,249		561,700	(291,514)		10,591,435
Assets under construction	-		-	-		-
Total	\$ 43,499,130	\$	2,493,639	\$ (1,486,793)	\$	44,505,976
lotal	φ 10,100,100	Ψ	2,100,000	φ (1,100,100)	Ψ	11,000,010
Net Book Value	Balance at					Balance at
	Dec 31, 2017					Dec 31, 2018
Land	\$ 15,141,300				\$	14,295,634
Land improvements	8,692,128					8,326,886
Building and building improvements	7,720,190					7,414,650
Vehicles, machinery and equipment	5,554,621					5,311,452
Water and w astew ater infrastructure	25,402,959					25,376,937
Roads infrastructure	19,174,035					19,407,118
Assets under construction	4,551,879					15,361,108
Tatal	¢ 00 007 440				¢	05 400 705
Total	\$ 86,237,112				\$	95,493,785

(a) Assets under construction:

Assets under construction having a value of \$15,361,108 (2017 - \$4,551,879) have not been amortized. Amortization of these assets will commence when the assets are available for service.

(b) Contributed tangible capital assets:

Contributed capital assets are recognized at fair market value at the date of contribution and consist of water, wastewater and roads infrastructure. The value of contributed assets received during the year is \$111,478 (2017 - \$1,648,203).

6. Tangible capital assets (continued):

(c) Works of art and historical cultural assets:

The Town manages and controls a limited number of works of art and non-operational historical cultural assets including artifacts, paintings and sculptures located at Town sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized.

7. Accumulated surplus:

Accumulated surplus consists of individual fund surpluses, reserves and reserve funds as follows:

	2018	201
Surplus:		
Invested in tangible capital assets	\$83,989,322	\$80,457,726
Surplus from operations	3,768,497	4,392,018
Total surplus	87,757,819	84,849,744
Reserves set aside by Council:		
Miscellaneous operating purposes	312,415	521,765
Miscellaneous capital purposes	1,022,893	997,962
Total reserves	1,335,308	1,519,727
Reserves funds set aside for specific purposes by (Council:	
Land sale proceeds	164,485	239,685
Parkland acquisition	132,194	129,594
Off-street parking	133,145	37,12
Computer replacement	370,179	377,902
General equipment replacement	1,123,496	957,620
Fire equipment replacement	338,436	246,178
Water capital	297,778	394,843
Sew er capital	24,316	23,810
Infrastructure replacement	895,347	1,808,845
Water rates stabilization	173,387	228,558
Amenities	213,314	152,814
Affordable housing	160,255	3,329
Ferry terminal	917,802	790,79
Contingency	86,033	84,333
Agreements	171,259	162,040
Gas Tax - Community Works Fund	1,066,474	1,845,598
Total reserve funds	6,267,900	7,483,077
MFA Debt Reserve Fund cash	81,101	79,374
	\$ 95,442,128	\$ 93,931,922

7. Accumulated surplus (continued):

The Town periodically receives Gas Tax Agreement funds from the federal government. These funds, along with interest earned on the funds, are recorded as revenues and transferred to reserves until they are used to fund eligible expenditures under the Agreement.

	2018	2017
Federal gas tax agreement funds		
Gas tax agreement funds, beginning of year	\$ 1,845,598	\$ 1,841,491
Amounts received during the year	549,035	530,593
Interest earned restricted for projects	36,900	29,900
Expenditures	(1,365,058)	(556,386)
Gas tax agreements funds, end of year	\$ 1,066,475	\$ 1,845,598

8. Net taxes available for municipal purposes:

	2018		
Taxes:			
Property taxes	\$ 23,672,011	\$	22,747,289
Revenue in lieu of taxes	278,913		272,385
Other	867,180		862,619
	24,818,104		23,882,293
Less taxes on behalf of:			
Provincial Government School Authorities	6,472,692		6,171,428
Capital Regional District	2,445,806		2,326,583
Capital Regional Hospital District	1,079,704		1,038,439
BC Transit	1,062,958		1,064,560
BC Assessment Authority	203,740		189,668
Municipal Finance Authority	951		808
Business Improvement Area	297,840		275,860
	11,563,691		11,067,346
Net taxes available for municipal purposes	\$ 13,254,413	\$	12,814,947

Notes to Financial Statements Year ended December 31, 2018

9. Government transfers:

Government transfers are recognized in the financial statements as revenue in the period the transfers are authorized and any eligibility criteria have been met. The government transfers reported on the statement of operations are:

	2018			
Federal grants:				
Gas Tax - Community Works Funding	\$ 549,035	\$	530,593	
Canada 150 Celebration	-		27,540	
	549,035		558,133	
Provincial grants:				
Federal / provincial capital grant programs	53,082		23,400	
Small community protection grant	345,702		343,927	
Traffic fine revenue sharing	91,436		106,502	
Other provincial grants	120		5,500	
	490,340		479,329	
Regional and other local governments:				
Policing	330,339		305,035	
Recreation	64,595		68,531	
Other	76,331		60,332	
	471,265		433,898	
Total government transfer revenue	\$ 1,510,640	\$	1,471,360	

10. Other expenses:

	2018	2017
Grants to non-government organizations:		
Sidney and North Saanich Memorial Park Society	\$ 330,300	\$ 269,108
Sidney Business Improvement Area Society	123,966	104,671
New Marine Centre Society	135,000	65,000
South Island Prosperity Project	26,722	26,722
ArtSea Community Arts Council	15,000	4,500
Peninsula Celebrations Society	12,000	12,000
Other	40,823	36,074
	683,811	518,075
Interest on prepaid taxes	15,864	4,774
Amortization and net loss on miscellaneous assets	31,070	111,957
Other	106,539	96,290
	\$ 837,284	\$ 731,096

11. Budget data:

The budget data presented in these financial statements is based upon the 2018-2022 Financial Plan adopted by Council on May 14, 2018. The table below reconciles the approved budget to the budget figures reported in these financial statements.

	Bu	dget Amount	
Revenues:			
Financial Plan	\$	23,171,951	
Add:			
Vancouver Island Regional Library Levy		754,712	
Less:			
Community Safety Building - Ambulance Lease Payments	S		
Sidney Business Improvement Area Levy		(297,950)	
Total revenue		21,228,713	
Expenses:			
Financial Plan		20,873,059	
Add:			
Vancouver Island Regional Library Levy		754,712	
Less:			
Sidney Business Improvement Area Levy		(297,950)	
Total expenses		21,329,821	
Annual surplus	\$	(101,108)	

12. Segmented information:

The Town of Sidney is a diversified organization that provides a wide range of services. These services have been captured in specific functions that have been separately disclosed in the segmented information as follows:

(a) General Government:

The General Government function is comprised of Legislative Services (Council and Committees) and General Administration, which includes Financial Management, Driver Services, Computer Services, Common Services, and other administrative activities related to the management of the Town.

(b) Protective Services:

The Protective Services function is comprised of five core services: Emergency Measures, Fire Protection, Police Protection, Court House, and Building & Bylaw Enforcement.

Emergency Measures captures the Town's emergency preparedness programs that ensure the Town is prepared and able to respond to the devastating effects of a disaster or major catastrophic event.

Fire Protection services are carried out by the Town's Fire Department, whose mandate is to provide critical, life-saving services in preventing or minimizing the loss of life and property from fire and natural or man-made emergencies.

Police Protection services are performed under contract by the RCMP, who ensure the safety of lives and property in the Town through law enforcement, the maintenance of law and order, and the prevention of crime.

Building and Bylaw Enforcement promotes, facilitates and enforces general compliance with the provisions of bylaws that pertain to the health, safety and welfare of the community.

Notes to Financial Statements Year ended December 31, 2018

12. Segmented information (continued):

(c) Transportation Services:

The Transportation Services function is responsible for a wide variety of transportation and engineering services including Roads, Storm Drainage, Dock & Port Facilities, and Hydrants.

The Roads function's principal activity is the development and maintenance of the Town's roadway systems through the Public Works department. The main services include Traffic Services consisting of street sign, street painting and traffic light control maintenance; Street Lighting; Road, Curb, Sidewalk and Cul-de-sac repairs and maintenance; Boulevard Trees; and Street Sweeping.

The Storm Drains service performs preventative maintenance and repairs to the Town's storm drain system, maintains and repairs storm drain ditches, and cleans catch basins.

Dock & Ports Facilities captures maintenance of the Town's docks and port infrastructure.

Hydrant services pertain to the maintenance of existing and installation of new fire hydrants.

(d) Environmental Health Services:

Environmental Health Services provides garbage, organics and compost collection and disposal services to residents and businesses through the Town's designated contractors.

(e) Environmental Development Services:

Environmental Development Services administers zoning and related bylaws, and provides long range planning and policy services, as well as providing administrative support to Building and Bylaw Enforcement functions, and undertaking miscellaneous environmental projects and initiatives.

(f) Leisure, Parks and Cultural Services:

Leisure, Parks & Cultural Services is comprised of four different functions: Parks, Library, Senior's Centre and Museums.

Parks is responsible for the maintenance, planning and development of Town park facilities such as ornamental gardens, natural ecosystems, and playgrounds for recreational and cultural enjoyment in a beautiful and safe environment. It also preserves and enhances green spaces on public lands.

Library services are specific to maintenance of the Town owned library building, and funding to the Vancouver Island Regional Library service to operate and manage the library.

The Town owned Shoal Activity Centre is operated by Beacon Community Services, who receive funding from the Town to provide senior related programs.

Museum services include providing space and funding to the Saanich Peninsula Museum Society to manage and operate the Town's Historical Museum and Archives. The Town also provides space to the New Marine Centre Society for the operation of the Shaw Centre for the Salish Sea.

Notes to Financial Statements Year ended December 31, 2018

12. Segmented information (continued):

(g) Sewer and Water Utilities:

The Sewer Utility protects the environment and human health from the impacts of liquid waste generated as a result of human occupation and development in the Town. The Town operates a collection system, which transfers wastewater to a sub-regional treatment facility.

The Water Utility delivers clean, safe and aesthetically pleasing potable water, in accordance with the Provincial Drinking Water Protection Act, to the residents and businesses of the Town. The water is for the purposes of domestic and commercial consumption, irrigation and firefighting. The Town operates a water distribution system only, using treated water purchased in bulk from the Regional District.

(h) Other:

Other includes all revenues and expenses not captured in the above-named segmentation categories.

Other revenues include municipal taxes, provincial and federal government grants, traffic fine revenues, investment income, developer contributions, and other miscellaneous sources of revenue.

Other expenses include community support funding and grants, economic development, contingencies, and other miscellaneous expenses.

The resulting annual surplus is primarily used for budgeted transfers to reserves, and debt principal repayments.

Certain allocation methodologies have been employed in the preparation of the segmented financial information. Property taxation and revenue in-lieu of taxes are apportioned to the functions based on year end operating results and funding of capital expenditures.

The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements, as disclosed in note 1.

Notes to Financial Statements Year ended December 31, 2018

12. Segmented information (continued):

	General Government	Protective Services	Transportation	Environmental Health Services	Environment Developmer	Parks and	Water Utility	Sew er Utility	Other	2018
Revenue:										
Taxes for municipal purposes	\$1,837,216	\$ 3,816,108	\$ 1,869,468	\$ 181,128	\$ 384,49	8 \$2,161,009	\$ 357,420	\$ 509,760	\$2,137,806	\$ 13,254,413
Fees, rates and service charges	429,350	613,264	801,830	587,359	41,08	6 168,656	1,700,433	1,680,953	51,345	6,074,276
Government transfers	-	400,428	26,300	-	-	60,992	-	-	1,022,920	1,510,640
Investment earnings	-	-	-	-	-	-	-	-	310,075	310,075
Gifts and contributions	-	740	111,678	-	-	20,097	-	-	394,189	526,704
Penalties and interest	-	-	-	2,023	-	-	4,948	5,494	89,906	102,371
Actuarial adjustment on debt	-	-	-	-	-	-	-	-	46,106	46,106
MFA Debt Reserve Fund surplus	-	-	-	-	-	-	-	-	550	550
Other	-	-	-	-	-	-	-	-	180,589	180,589
Total revenue	2,266,566	4,830,540	2,809,276	770,510	425,58	4 2,410,754	2,062,801	2,196,207	4,233,486	22,005,724
Expenses:										
Salaries, wages and benefits	1,544,014	1,973,023	1,500,216	127,096	361,14	6 973,009	310,281	268,083	9,703	7,066,571
Contracted services	648,422	2,509,911	454,602	618,743	54,63	5 1,109,534	40,578	1,507,556	688,502	7,632,483
Supplies and equipment	69,878	193,105	291,584	49,262	7,51	3 290,884	1,559,538	181,974	-	2,643,738
Debt interest	319	100,356	51,163	-	-	80,458	-	-	-	232,296
Other	6,445	183,237	54,892	-	-	42,189	269	10,325	129,434	426,791
Amortization	169,459	180,003	1,279,289	-	-	469,113	209,968	176,162	9,645	2,493,639
Total expenses	2,438,537	5,139,635	3,631,746	795,101	423,29	4 2,965,187	2,120,634	2,144,100	837,284	20,495,518
Annual surplus (deficit)	\$ (171,971)	\$ (309,095)	\$ (822,470)	\$ (24,591)	\$ 2,29	0 \$ (554,433)	\$ (57,833)	\$ 52,107	\$3,396,202	\$ 1,510,206

Notes to Financial Statements Year ended December 31, 2018

12. Segmented information (continued):

	General Government	Protective Services	Transportation	Environmental Health Services	Environmental Development	Leisure, Parks and Cultural	Water Utility	Sew er Utility	Other	2017
Revenue:										
Taxes for municipal purposes	\$1,751,366	\$ 3,577,309	\$ 1,954,598	\$ 158,106	\$ 336,371	\$2,080,703	\$ 355,500	\$ 507,120	\$2,093,874	\$ 12,814,947
Fees, rates and service charges	419,363	609,237	693,555	583,822	53,551	202,723	1,743,667	1,698,940	128,573	6,133,43 [,]
Government transfers	-	361,228	5,500	-	-	86,790	-	-	1,017,842	1,471,36
Investment earnings	-	-	-	-	-	-	-	-	242,488	242,48
Gifts and contributions	-	-	1,648,203	-	-	48,619	-	-	194,968	1,891,79
Penalties and interest	-	-	-	2,182	-	-	5,024	5,578	93,807	106,59
Actuarial adjustment on debt	-	-	-	-	-	-	-	-	39,491	39,49
MFA Debt Reserve Fund surplus	-	-	-	-	-	-	-	-	57,897	57,89
Other	-	-	-	-	-	-	-	-	31,501	31,50
Total revenue	2,170,729	4,547,774	4,301,856	744,110	389,922	2,418,835	2,104,191	2,211,638	3,900,441	22,789,49
xpenses:										
Salaries, wages and benefits	1,452,412	1,941,853	1,423,912	113,599	358,151	952,997	342,769	220,227	14,882	6,820,80
Contracted services	641,661	2,227,016	271,543	576,552	63,760	1,079,137	42,785	1,438,937	428,150	6,769,54
Supplies and equipment	75,773	217,658	347,256	45,912	1,443	349,327	1,515,926	182,624	80	2,735,99
Debt interest	349	22,443	51,212	-	-	82,301	-	-	-	156,30
Other	63,420	33,845	25,367	-	-	70,414	678	54,606	278,340	526,67
Amortization	188,927	258,333	1,279,482		-	494,370	210,460	170,583	9,644	2,611,79
Total expenses	2,422,542	4,701,148	3,398,772	736,063	423,354	3,028,546	2,112,618	2,066,977	731,096	19,621,11
Annual surplus (deficit)	\$ (251,813)	\$ (153,374)	\$ 903.084	\$ 8.047	\$ (33.432)	\$ (609,711)	\$ (8,427)	\$ 144,661	\$3,169,345	\$ 3,168,38

Notes to Financial Statements Year ended December 31, 2018

13. Contractual rights:

The Town holds contractual rights arising from contracts and agreements that have been entered into with various parties that provide the Town with enforceable future payments. The estimated contractual rights under these contracts, for the years ending December 31, are as follows:

2021	469,407
2020	466,000
2019	\$ 462,660

In addition to these contractual rights, the Town has agreements with several parties that provide for the recovery of costs and payment of annual fees and commissions based on annual results.

14. Commitments and contingent liabilities:

- (a) Under Section 412 of the Local Government Act, all member municipalities are jointly and severally liable for the indebtedness of the Capital Regional District in the event of default by the Regional District.
- (b) The Town is a participant in the Municipal Insurance Association of British Columbia (MIABC). Should the MIABC pay out claims in excess of premiums received, it is possible that the Town, along with other participants, would be required to contribute towards the deficit. Management does not consider external payment under this contingency to be likely and therefore, no amounts have been accrued.
- (c) The Town is a shareholder and member of Capital Regional Emergency Service Telecommunications (CREST) Incorporated, which provides centralized emergency communications and related public safety information services to municipalities, regional districts, the provincial and federal governments and their agencies, and emergency service organizations throughout the Greater Victoria region and the Gulf Islands. Members' obligations to share in funding ongoing operations and any additional costs relating to capital assets are to be contributed pursuant to a Members' Agreement.
- (d) The Town has an RCMP Premises Agreement with the District of North Saanich for the provision of accommodations for a joint RCMP detachment. The parties jointly own the building occupied by the policing detachment, in proportion to their relative contributions to the principal repayment of the debt incurred in order to construct the building. North Saanich's proportionate share is approximately 36%. The Agreement requires the Town to pay to North Saanich their proportionate share of the fair market value of the building should the parties eventually decide to terminate their agreement to provide joint accommodations.

A market value study commissioned in 2011 places North Saanich's share at approximately \$615,000, and the RCMP Premises Agreement caps the maximum payout at \$715,000. However, there is no intention at this time to contemplate termination of the agreement.

Notes to Financial Statements Year ended December 31, 2018

14. Commitments and contingent liabilities (continued):

(e) The Town has entered into an Easement Agreement and Parking Agreement with the Saanich Memorial Park Society (MPS) for the use of part of their lands for two specific purposes: the Easement Agreement is to provide easement access to the Town's Community Safety Building just south of MPS lands; and the Parking Agreement is to construct a parking lot for employees working in the downtown core. Both agreements commit the Town to two separate payment streams, neither of which is considered a liability at Dec 31, 2018. Under the terms of the agreements, the Town will make payments to MPS as follows:

For the Easement Agreement: a total of \$400,000, payable over a five-year term. The payment shall be \$80,000 per calendar year. The first payment in 2017 was pro-rated to \$46,667 to reflect the actual start date of May 23, 2017, and the final payment in 2022 will be \$33,333.

For the Parking Agreement: the Town shall pay the equivalent of 0.5% of the previous year's municipal property tax revenues, for as long as the parking agreement continues to be in place. The first payment in 2017 was pro-rated to \$31,396 to reflect the actual start date of May 23, 2017. The 2018 payment was \$54,883 and the 2019 payment will be \$56,768; future year payments are estimated to increase by 2.5% annually.

The Town has also committed to assuming responsibility for grounds maintenance at the Mary Winspear Centre (the local theatre and conference facility owned and operated by MPS), beginning in 2017, at a maximum cost of \$25,000 per year, with an annual inflation factor being applied starting in the sixth year. This commitment is included in the Town's annual operating budget, under Leisure, Parks and Cultural Services.

(f) Town's Community Safety Building will be completed in 2019 with a remaining budget of \$4.825 million; approximately \$4.2 million of this budget is secured by tender contracts.

15. Assets held for sale:

The Town has a contract in place to sell the Town's Fire Department Building and neighboring parking lot at a purchase price of \$9,000,000; completion of the purchase is August 1, 2019. These tangible capital assets are included in the Statement of Financial Position under assets held for sale. The consolidated current net book value of these assets is \$1,040,775; a net gain of \$7,959,225 is expected to be realized upon completion of the purchase.